

SECTION 1. SHORT TITLE.

This Act may be cited as the "Full Budget Disclosure Act of 1994".

SEC. 2. PURPOSE.

The purpose of this Act is to require that budget documents provide the Congress with comprehensive data on budget trends.

SEC. 3. THE BASELINE.

(a) **DEFINITION.**—Section 250(c)(5) of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended to read as follows:

"(5)(A) The term 'current policy baseline' means the projection (described in section 257) of current-year levels of new budget authority, outlays, receipts, and the surplus or deficit into the budget year and the out-years.

"(B) The term 'current funding baseline' refers to the baseline as set forth in section 257 without any adjustment described in section 257(c)(1) for inflation other than the adjustment set forth in section 257(c)(2) for expiring housing contracts."

(b) **CONFORMING AMENDMENTS.**—Sections 251, 252, 253, and 254 of the Balanced Budget and Emergency Deficit Control Act of 1985 are amended by inserting "current policy" before "baseline" each place it appears.

SEC. 4. THE PRESIDENT'S BUDGET.

(a) Paragraph (5) of section 1105(a) of title 31, United States Code, is amended to read as follows:

"(5) except as provided in subsection (b) of this section, estimated expenditures and appropriations for the current fiscal year and estimated expenditures and proposed appropriations the President decides are necessary to support the Government in the fiscal year for which the budget is submitted and the 4 fiscal years following that year."

(b) Section 1105(a)(6) of title 31, United States Code, is amended by inserting "current fiscal year and the" before "fiscal year".

(c) Section 1105(a)(12) of title 31, United States Code, is amended by striking "and" at the end of subparagraph (A), by striking the period and inserting "; and" at the end of subparagraph (B), and by adding at the end the following new subparagraph:

"(C) the estimated amount of expenditure and appropriation for the same activity, if any, in the current fiscal year."

(d) Section 1105(a) of title 31, United States Code, is amended by adding at the end the following new paragraphs:

"(30) a comparison of estimated new budget authority and outlays for each function and subsection for the current fiscal year with proposed new budget authority and outlays for the fiscal year for which the budget is submitted, along with the proposed increase or decrease of spending in percentage terms for each function and subsection.

"(31) a comparison for each function and subsection of the current policy baseline level of new budget authority and outlays for the year for which the budget is submitted with the proposed new budget authority and outlays for the year for which the budget is submitted, including changes in percentage terms for each function and subsection."

SEC. 5. CONGRESSIONAL BUDGET.

Section 301(e) of the Congressional Budget Act of 1974 is amended by—

(1) inserting after the second sentence the following: "As soon as practicable after the President's budget submission under section 1105(a) of title 31, United States Code, the Committee on the Budget of each House shall provide to its members the estimated level of outlays for the current year in each function and subsection."; and

(2) striking "and" at the end of paragraph (9), by striking the period and inserting a semicolon at the end of paragraph (10), and by adding at the end the following new paragraphs:

"(11) a comparison (for each function) of estimated outlays and revenues for the current fiscal year with proposed spending and revenue levels for the budget year and each outyear, including the increase or decrease (in percentage terms) of spending; and

"(12) a comparison (for each function) of proposed outlays and revenues for the budget year with the current policy baseline projection for that year, including changes (in percentage terms)."

SEC. 6. CONGRESSIONAL BUDGET OFFICE REPORT TO COMMITTEES.

(a) The first sentence of section 202(f)(1) of the Congressional Budget Act of 1974 is amended to read as follows: "On or before February 15 of each year, the Director shall submit to the Committees on the Budget of the House of Representatives and the Senate a report for the fiscal year commencing on October 1 of that year with respect to fiscal policy, including (A) alternative levels of total revenues, total new budget authority, and total outlays (including related surpluses and deficits) compared to comparable levels for the current year and (B) the levels of tax expenditures under existing law, taking into account projected economic factors and any changes in such levels based on proposals in the budget submitted by the President for such fiscal year."

(b) Section 202(f)(1) of the Congressional Budget Act of 1974 is amended by inserting after the first sentence the following new sentence: "That report shall also include a table on sources of growth in the estimated total current policy baseline spending for mandatory programs for the budget year and the ensuing 4 fiscal years, which shall include changes in outlays attributable to the following: cost-of-living adjustments; changes in the number of program recipients; increases in medical care prices, utilization and intensity of medical care; and residual factors."

(c) Section 202(f)(3) of the Congressional Budget Act of 1974 is amended by striking "and" before "(B)", and by inserting before the period at the end the following: ", and (C) all direct spending programs".

(d) Section 308(a)(1)(C) of the Congressional Budget Act of 1974 is amended by inserting "and shall include a comparison of those levels to comparable levels for the current fiscal year" before "if timely submitted".

It was decided in the } Yeas 170
negative } Nays 243

196.8

[Roll No. 396]

AYES—170

Abercrombie	Coyne	Hastings
Ackerman	de la Garza	Hefner
Andrews (ME)	de Lugo (VI)	Hilliard
Applegate	DeLauro	Hinchey
Barlow	Dellums	Hoagland
Becerra	Derrick	Hochbrueckner
Beilenson	Deutsch	Holden
Berman	Dicks	Hoyer
Bevill	Dingell	Hughes
Billbray	Dixon	Jefferson
Bishop	Durbin	Johnson, E.B.
Blackwell	Edwards (CA)	Johnston
Bonior	Engel	Kanjorski
Borski	Eshoo	Kaptur
Boucher	Evans	Kennedy
Brooks	Farr	Kennelly
Brown (CA)	Fazio	Kildee
Brown (FL)	Filner	Klein
Bryant	Flake	Klink
Byrne	Foglietta	Kopetski
Cardin	Ford (MI)	Kreidler
Carr	Ford (TN)	LaFalce
Chapman	Frank (MA)	Levin
Clay	Gephardt	Lewis (GA)
Clayton	Gibbons	Lowey
Clyburn	Gonzalez	Maloney
Coleman	Green	Manton
Collins (IL)	Gutierrez	Markey
Collins (MI)	Hall (OH)	Martinez
Conyers	Hamburg	Matsui
Costello	Hamilton	McCloskey

McDermott	Price (NC)	Swift
McKinney	Rahall	Tejeda
McNulty	Rangel	Thompson
Meek	Reed	Thornton
Menendez	Richardson	Thurman
Mfume	Rose	Torres
Miller (CA)	Roybal-Allard	Torricelli
Mineta	Rush	Towns
Mink	Sabo	Trafcant
Moakley	Sanders	Tucker
Mollohan	Sarpalius	Unsoeld
Moran	Sawyer	Velazquez
Murtha	Schumer	Visclosky
Nadler	Scott	Volkmer
Neal (MA)	Serrano	Waters
Norton (DC)	Sharp	Watt
Oberstar	Skaggs	Waxman
Obey	Skelton	Wheat
Oliver	Slaughter	Whitten
Ortiz	Smith (IA)	Wilson
Owens	Spratt	Wise
Pastor	Stark	Woolsey
Payne (NJ)	Stokes	Wyden
Pelosi	Strickland	Wynn
Peterson (FL)	Studds	Yates
Pomeroy	Stupak	

NOES—243

Allard	Franks (NJ)	Machtley
Andrews (NJ)	Frost	Mann
Andrews (TX)	Furse	Manzullo
Archer	Galleghy	Margolies-
Army	Gallo	Mezvisinsky
Bachus (AL)	Gekas	Mazzoli
Baessler	Geren	McCollum
Baker (CA)	Gilchrist	McCrery
Baker (LA)	Gillmor	McCurdy
Barca	Gilman	McDade
Barcia	Gingrich	McHale
Barrett (NE)	Glickman	McHugh
Barrett (WI)	Goodlatte	McInnis
Bartlett	Goodling	McKeon
Bateman	Gordon	McMillan
Bentley	Goss	Meehan
Bereuter	Grams	Meyers
Bilirakis	Grandy	Mica
Bliley	Greenwood	Miller (FL)
Blute	Gunderson	Minge
Boehlert	Hall (TX)	Molinari
Boehner	Hancock	Moorhead
Bonilla	Hansen	Morella
Browder	Harman	Murphy
Brown (OH)	Hastert	Myers
Bunning	Hayes	Neal (NC)
Burton	Hefley	Nussle
Buyer	Herger	Orton
Callahan	Hobson	Oxley
Calvert	Hoekstra	Packard
Camp	Hoke	Pallone
Canady	Horn	Parker
Cantwell	Houghton	Paxon
Castle	Huffington	Payne (VA)
Clement	Hunter	Penny
Clinger	Hutchinson	Peterson (MN)
Coble	Hutto	Petri
Collins (GA)	Hyde	Pickett
Combest	Inglis	Pombo
Condit	Inhofe	Porter
Cooper	Inslee	Portman
Coppersmith	Istook	Poshard
Cox	Jacobs	Pryce (OH)
Cramer	Johnson (CT)	Quillen
Crane	Johnson (GA)	Quinn
Crapo	Johnson (SD)	Ramstad
Cunningham	Johnson, Sam	Ravenel
Danner	Kasich	Regula
Darden	Kim	Ridge
Deal	King	Roberts
DeFazio	Kingston	Roemer
DeLay	Klecza	Rogers
Diaz-Balart	Klug	Rohrabacher
Dickey	Knollenberg	Ros-Lehtinen
Dooley	Kolbe	Roth
Doolittle	Kyl	Roukema
Dornan	Lambert	Rowland
Dreier	Lancaster	Royce
Duncan	LaRocco	Sangmeister
Dunn	Laughlin	Santorum
Edwards (TX)	Lazio	Saxton
Ehlers	Leach	Schaefer
Emerson	Lehman	Schenk
English	Levy	Schiff
Everett	Lewis (CA)	Schroeder
Ewing	Lewis (KY)	Sensenbrenner
Fawell	Lightfoot	Shaw
Fields (TX)	Linder	Shays
Fingerhut	Lipinski	Shepherd
Fish	Livingston	Shuster
Fowler	Long	Sisisky
Franks (CT)	Lucas	Skeen

Smith (MI)	Swett	Vucanovich
Smith (NJ)	Talent	Walker
Smith (OR)	Tanner	Weldon
Smith (TX)	Tauzin	Wolf
Snowe	Taylor (MS)	Young (AK)
Solomon	Taylor (NC)	Young (FL)
Spence	Thomas (CA)	Zeliff
Stearns	Torkildsen	Zimmer
Stenholm	Upton	
Stump	Valentine	

NOT VOTING—26

Bacchus (FL)	Lloyd	Sundquist
Ballenger	McCandless	Synar
Barton	Michel	Thomas (WY)
Brewster	Montgomery	Underwood (GU)
Faleomavaega (AS)	Pickle	Vento
Fields (LA)	Reynolds	Walsh
Gejdenson	Romero-Barcelo (PR)	Washington
Lantos	Rostenkowski	Williams
Lewis (FL)	Slattery	

So the amendment in the nature of a substitute was not agreed to.

The SPEAKER pro tempore, Mr. McDERMOTT, assumed the Chair.

When Mrs. SCHROEDER, Chairman, pursuant to House Resolution 512, reported the bill back to the House with an amendment adopted by the Committee.

The previous question having been ordered by said resolution.

The following amendment, reported from the Committee of the Whole House on the state of the Union, was agreed to:

Strike out all after the enacting clause and insert:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Baseline Reform Act of 1994".

SEC. 2. THE BASELINE.

(a) The second sentence of section 257(c) of the Balanced Budget and Emergency Deficit Control Act of 1985 is amended—

(1) by inserting "but only for the purpose of adjusting the discretionary spending limits set forth in section 601(a)(2) of the Congressional Budget Act of 1974" after "for inflation as specified in paragraph (5); and

(2) by inserting "but only for the purpose of adjusting the discretionary spending limits set forth in section 601(a)(2) of the Congressional Budget Act of 1974" after "to offset pay absorption and for pay annualization as specified in paragraph (4)".

(b) Section 1109(a) of title 31, United States Code, is amended by adding after the first sentence the following new sentence: "These estimates shall not include an adjustment for inflation for programs and activities subject to discretionary appropriations."

SEC. 3. THE PRESIDENT'S BUDGET.

(a) Paragraph (5) of section 1105(a) of title 31, United States Code, is amended to read as follows:

"(5) except as provided in subsection (b) of this section, estimated expenditures and appropriations for the current year and estimated expenditures and proposed appropriations the President decides are necessary to support the Government in the fiscal year for which the budget is submitted and the 4 fiscal years following that year;"

(b) Section 1105(a)(6) of title 31, United States Code, is amended by inserting "current fiscal year and the" before "fiscal year".

(c) Section 1105(a)(12) of title 31, United States Code, is amended by striking "and" at the end of subparagraph (A), by striking the period and inserting "; and" at the end of subparagraph (B), and by adding at the end the following new subparagraph:

"(C) the estimated amount for the same activity (if any) in the current fiscal year."

(d) Section 1105(a)(18) of title 31, United States Code, is amended by inserting "new

budget authority and" before "budget outlays".

(e) Section 1105(a) of title 31, United States Code, is amended by adding at the end the following new paragraph:

"(30) a comparison of levels of estimated expenditures and proposed appropriations for each function and subfunction in the current fiscal year and the fiscal year for which the budget is submitted, along with the proposed increase or decrease of spending in percentage terms for each function and subfunction."

SEC. 4. THE CONGRESSIONAL BUDGET.

Section 301(e) of the Congressional Budget Act of 1974 is amended by—

(1) inserting after the second sentence the following: "The starting point for any deliberations in the Committee on the Budget of each House on the concurrent resolution on the budget for the next fiscal year shall be the estimated level of outlays for the current year in each function and subfunction. Any increases or decreases in the Congressional budget for the next fiscal year shall be from such estimated levels."; and

(2) striking paragraph (8) and redesignating paragraphs (9) and (10) as paragraphs (10) and (11), respectively, and by inserting after paragraph (7) the following new paragraphs:

"(8) a comparison of levels for the current fiscal year with proposed spending and revenue levels for the subsequent fiscal years along with the proposed increase or decrease of spending in percentage terms for each function and subfunction; and

"(9) information, data, and comparisons indicating the manner in which and the basis on which, the committee determined each of the matters set forth in the concurrent resolution;"

SEC. 5. CONGRESSIONAL BUDGET OFFICE REPORTS TO COMMITTEES.

(a) The first sentence of section 202(f)(1) of the Congressional Budget Act of 1974 is amended to read as follows: "On or before February 15 of each year, the Director shall submit to the Committees on the Budget of the House of Representatives and the Senate a report for the fiscal year commencing on October 1 of that year with respect to fiscal policy, including (A) alternative levels of total revenues, total new budget authority, and total outlays (including related surpluses and deficits) compared to comparable levels for the current year and (B) the levels of tax expenditures under existing law, taking into account projected economic factors and any changes in such levels based on proposals in the budget submitted by the President for such fiscal year."

(b) Section 202(f)(1) of the Congressional Budget Act of 1974 is amended by inserting after the first sentence the following new sentence: "That report shall also include a table on sources of spending growth in total mandatory spending for the budget year and the ensuing 4 fiscal years, which shall include changes in outlays attributable to the following: cost-of-living adjustments; changes in the number of program recipients; increases in medical care prices, utilization and intensity of medical care; and residual factors."

(c) Section 308(a)(1) of the Congressional Budget Act of 1974 is amended—

(1) in subparagraph (C), by inserting "and shall include a comparison of those levels to comparable levels for the current fiscal year" before "if timely submitted"; and

(2) by striking "and" at the end of subparagraph (C), by striking the period and inserting "; and" at the end of subparagraph (D), and by adding at the end the following new subparagraph:

"(E) comparing the levels in existing programs in such measure to the estimated levels for the current fiscal year."

(d)(1) Title IV of the Congressional Budget Act of 1974 is amended by adding at the end the following new section:

"GAO REPORTS TO BUDGET COMMITTEES

"SEC. 408. On or before January 15 of each year, the Comptroller General, after consultation with appropriate committees of the House of Representatives and Senate, shall submit to the Congress a report listing all programs, projects, and activities that fall within the definition of direct spending under section 250(c)(8) of the Balanced Budget and Emergency Deficit Control Act of 1985."

(2) CONFORMING AMENDMENT.—The table of contents set forth in section 1(b) of the Congressional Budget and Impoundment Control Act of 1974 is amended by inserting after the item relating to section 407 the following new item:

"Sec. 408. GAO reports to budget committees."

The bill, as amended, was ordered to be engrossed and read a third time, was read a third time by title.

The question being put, viva voce,

Will the House pass said bill?

The SPEAKER pro tempore, Mr. McDERMOTT, announced that the yeas had it.

Mr. COLEMAN demanded that the vote be taken by the yeas and nays, which demand was not supported by one-fifth of the Members present, so the yeas and nays were refused.

So the bill was passed.

A motion to reconsider the vote whereby said bill was passed was, by unanimous consent, laid on the table.

Ordered, That the Clerk request the concurrence of the Senate in said bill.

196.9 MESSAGE FROM THE SENATE

A message from the Senate by Mr. Hallen, one of its clerks, announced that the Senate has passed without amendment a bill of the House of the following title:

H.R. 1426. An Act to provide for the maintenance of dams located on Indian lands by the Bureau of Indian Affairs or through contracts with Indian tribes.

The message also announced that the Senate had passed with amendments in which the concurrence of the House is requested, bills of the House of the following titles:

H.R. 2921. An Act to authorize appropriations for the preservation and restoration of historic buildings at historically black colleges and universities;

H.R. 4569. An Act to extend and make amendments to the President John F. Kennedy Assassination Records Collection Act of 1992;

H.R. 4606. An Act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30, 1995, and for other purposes;

H.R. 4812. An Act to direct the Administrator of General Services to acquire by transfer the Old U.S. Mint in San Francisco, California, and for other purposes.

The message also announced that the Senate insisted upon its amendments to the bill (H.R. 4606) "An Act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30,